PROGRAM EVALUATION INVOLVEMENT INDONESIAN NATIONAL ARMED FORCES (TNI) ON MISSION UNITED NATIONS PEACEKEEPING OPERATIONS (UNPKO)

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Abstract

This research is constructed in order to study and to evaluate involvement TNI on mission United Nations Peacekeeping Operations (UNPKO) in Lebanon program FY 2014-2015 due to achieve vision 4000 Peacekeepers. The CIPP model is using on apply qualitative method for the research with consist of four evaluation components: (1) context; (2) input; (3) process; (4) product. The mechanism collecting data were collected through interviews, observations, questionnaires and documentation study. There are three levels of evaluation for judgment each aspect: low, moderate, and high. The summarized results and figured into case-order effect matrix was figure out of the categorization.The results of this research indicates that TNI involvement in mission UNPKO Lebanon, aspire to increase the number of peacekeepers up to 4.000 personnel in the category "high", but still have some minor additional improvement especially on coordination among stake holders. This is because the Results of Context Evaluation has a category of "high" with a scale of assessment "many" (75.3%); the Results of Input Evaluation has a category of "high" with a scale of assessment "moderate" (60.6%); the Results of Process Evaluation has a category of "high" with a scale of assessment "moderate" (65.3%) and the Results of Product Evaluation has a category of "high" with a scale of assessment "moderate" (63.3%).

Keywords: evaluation, program, vision 4.000,TNI, UNPKO and CIPP.

The involvement of the military in the United Nations Peacekeeping Operations (UNPKO) or the United Nations peacekeeping mission since 1957, when the conflict in Sinai, Egypt. Indonesia dispatch a military contingent named Garuda Contingent (Konga) with the strength of 559 personnel. Indonesia's involvement in the mission UNPKO continue to be implemented up

to now. Although Konga TNI has grown and become the number three Most serious contributor of troops in UNIFIL, Program Involving the military in Peace Mission (UNPKO) in Region Lebanon since was first held in 2006, is still the same, using the power of 850 personnel, and there is no change in the increase in the number of personnel to date. While it was faced with the Indonesian government policy in achieving Vision 4000 Peacekeepers in 2019 is a challenge that needs to be realized.

From the description above, the writer is interested in studying about TNI Involvement Program Evaluation in the UN Peace Mission (UNPKO) in order to achieve Vision 4000 Peacekeepers in 2019. The main theory is referred to in this study are; evaluation; program; program evaluation; using CIPP evaluation model (context, input, process, product). Advantages and disadvantages of a program derived from the results of the evaluation program is public and non-profit then expected to enhance the implementation of the program will be better in accordance with the objectives and the expected goals.

METHODS

Stages of data collection procedures, namely: (a) Phase Pre Fields, choose a topic assessment activities and conduct preliminary surveys, reviewing the literature; (B) Entering Phase Field, activities on the ground by recording the data / information field. Further data collection techniques PelibatanTNI Program Evaluation in the UN Peace Mission (UNPKO) adjusted to the components of an evaluation based on CIPP evaluation model through documentary studies, questionnaires, observation, interviews. Rate low, moderate, and high in the category of aspect / focus of the evaluation.

Testing the validity of the data is done with a form of triangulation of sources, and data collection techniques. Triangulation is done with the intention of getting the data obtained through several informants / respondents. While triangulation to check the truth and enrich data. Triangulation is done by interview observation and questionnaires with multiple objects respondents, namely: President to 6 Prof Dr Susilo Bambang Yodhoyono cq former Military Secretary of the President, Commission I of TB Hasanuddin, Defence Minister of Indonesia, TNI, the Indonesian Foreign Minister, Ambassador to Lebanon, Director of UN Information Centre (UNIC) Jakarta, PMPP TNI Commander, Chief Executive Tim Koordininasi

Peacekeeping Mission (TKMPP), former Commander of Mechanised Battalion Task Force (Yonmek), former officials or personnel serving in UNIFIL.

RESULTS

From the results of the overall evaluation of TNI Involvement Program in the United Nations Peace Mission (UNPKO) obtained the following results:

Table 1. Summary Overall Evaluation of Programs Involving the military in the UN Peace Mission (UNPKO)

OVERALL PROGRAM EVALUATION IN TNI INVOLVEMENT OF UN PEACE MISSION (UNPKO)			
PERCENT AGE	Rating Categories (%)		
	Hight	Medium	low
	65,4	24,5	10,1

From the research program evaliasi TNI involvement in the UN peacekeeping mission (UNPKO), obtained results and benefits around the category "high" (65.4%) but the value was / is pretty much means higher categories are not absolute perfect / perfect still not optimal and effective in supporting the vision 4000 Peacekeepers. While the individual components of CIPP research results can be described as follows:

In the context of the components, the results can be shown in Table 2.

Tabel 2. *Context Evaluation product*

EVALUATION COMPONENTS CIPP			
CONTEXT EVALUATION	Rating Categories (%)		
	Hight	Medium	low
	75,3	22,2	2,5

The evaluation results indicate Context Components category "high" with the percentage of "many" (75.3%). The majority at the level Granstrategy, Strategy and Operations already know and understand the vision, mission, goals and objectives of the program. But at the level of implementing No sebahagian who answered "moderate" by the percentage of "moderate" (22.2%). And a limited number of respondents answered the category of "low" with a percentage of 2.5%.

On components Input / Input, evaluation results are shown in Table 3.

Tabel 3. *Evaluation Results Component Input (Input Evaluation)*

EVALUATION COMPONENTS CIPP			
	Rating categories (%)		
	Hight	Medium	low
INPUT EVALUATION	60,6	27,2	12,2

Results of component inputs / input indicates the category of "high" with the percentage of "moderate" (60.6%). There sebahagian respondents answered the category of "moderate" with a percentage of the "little" (27.2%). And a limited number of respondents answered "low" with the percentage of "little" (12.2%).

Further to process components, such as the evaluation results in Table 4

Tabel 4. *Evaluation Results Process Components (Process Evaluation)*

EVALUATION COMPONENTS CIPP			
	Rating Categories (%)		
	Hight	Medium	low
PROCESS EVALUATION	65,3	22,1	12,6

Results of component inputs / input indicates the category of "high" with the percentage of "moderate" (65.3%). There sebahagian respondents answered the category of "moderate" with a percentage of the "little" (22.1%). And a limited number of respondents answered "low" with the percentage of "little" (12.6%).

And final evaluation of the components of the product, the results can be seen in Table 5.

Tabel 5. Evaluation Results Component Products *(Produck Evaluation)*

EVALUATION COMPONENTS CIPP			
	RATING CATEGORIES (%)		
	High	Medium	low
PRODUCT EVALUATION	63,3	22,2	14,4

Results of component inputs / input indicates the category of "high" with the percentage of "moderate" (63.3%). There sebahagian respondents answered the category of "moderate" with a percentage of the "little" (22.2%). And a limited number of respondents answered "low" with the percentage of "little" (14.4%).

DISCUSSION

TNI Involvement Program in the United Nations Peace Mission (UNPKO) in Region Lebanon has existed since 2006 with the Presidential Decree (Decree) No. 15 Year 2006 concerning Konga in Maintenance Mission in Lebanon, before dicanangkanya Vision 4000 Peacekeepers. While the focus of research TNI Involvement Program Evaluation in the UN Peace Mission (UNPKO) in the period from 2014 to 2015 year, after 4,000 Peacekeepers Vision launched by Indonesian President Susilo Bambang Yudhoyono-6 during the Launching Complex Indonesian Peace and Security Center (IPSC) in Sentul, Bogor on March 20, 2010. Therefore, the results of research and discussion of this research are expected to know and analyze the TNI Involvement Program in the United Nations Peace Mission (UNPKO) especially in Region Lebanon (UNIFIL), which involves a Mechanised Battalion which has lasted since 2006 to focus this study is being commissioned in the year 2014-2015 the rotation each year. As already mentioned in the overall evaluation of the results of this research which has a high rating category in the rating scale but 65.4% or moderate / high category pretty much meaning not

absolute perfect / perfect, still not optimal and effective in supporting the vision 4000 peacekeepers.

Based on the results of triangulation results of a questionnaire with the results of the interviews by researchers optimized Coordination, Communication, Commitment, Concern, and Intregrated (C4I) intra and inter-related agencies to support the vision of 4,000 peacekeepers. For more details Researchers then share the results of research based on the theory of Program Evaluation Context, Input, Process and Product (CIPP) as well as discussed the results of the evaluation, not maximum is because the category of "high" but the frequency of ratings on a scale of "moderate". Results Component Context (Context Evaluation) has a category of "high" with a scale of assessment "many" (75.3%); Evaluation Results Component Input (Input Evaluation) has a category of "high" with a scale of assessment "moderate" (60.6%); Component Evaluation Process (Process Evaluation) has a category of "high" with a scale of assessment "moderate" (65.3%) and Evaluation Component Products (Product Evaluation) has a category of "high" with a scale of assessment "moderate" (63.3%).

Rating high category is based on the observation researchers that program involvement of the military in the mission of the UN Peacekeeping (UNPKO), especially in the area of Lebanon (UNIFIL), which involves the Battalion Mechanised an assignment rotation each year in the UN mission, but still found aspects that have not been optimal and effective so the percentage assessment scale was found was / is quite a lot. Thus the necessary corrective measures on aspects of program activity that is not optimal and effective so that the implementation of the program can be more effective and efficient.

In order to improve the results of the activities of TNI involvement in the UN peacekeeping mission (UNPKO) needs to be optimized Coordination, Communication, Commitment, Concern, and intregration (C4I) intra and inter-related agencies to support the vision of 4,000 peacekeepers. The activities of TNI involvement in the UN peacekeeping mission (UNPKO) need to be put standby force which is listed on the United Nations Peacekeeping Readiness System (UNPCRS) is a standby military forces ready for deployment in peace missions (UNPKO) in the not too distant future.

Based on the analysis of data about TNI Involvement Program in the United Nations Peace Mission (UNPKO) in Region Lebanon Year 2014-2015 conclusion has ranked "high" with a scale of assessment "moderate" (65.4%) or "quite a lot" means the high category is not the absolute perfect / perfect, still not optimal and effective in supporting the vision of 4,000 Peacekeepers. Details of the conclusion of this evaluation study presented by the conclusion of each component is evaluated as follows:

1. Evaluation Component Context (Context Evaluation)

Evaluation Results Component Context (Context Evaluation) has a category of "high" with a scale of assessment "many" (75.3%) or Component Context been implemented although not absolute perfect to support Vision 4000 Peacekeepers. The legal basis related to the vision,

mission, goals and objectives of the program for policy-makers have been accommodated. At the level of Gran strategy, Strategy is well aware of the legal basis for military engagement program in the UN Peacekeeping mission (UNPKO) but for operational units still have not heard about. So the message program a limited number will not understand the vision 4000 Peacekeepers.

a. Legal Basis Policy Involvement Program TNI in the UN Peace Mission (UNPKO) in Region Lebanon Year 2014-2015, based on the formulation Aspects Vision and Mission Vision and Mission needs to be made in writing and in the official State documents Involvement Program TNI in the UN Peace Mission (UNPKO) in particular Territory to Lebanon from TNI Headquarters. PMPP to TNI to not only the level of grand strategy alone knows but also to the Tactical level in the field; Formulation of Vision and Mission Programs also need to be considered if it can be supported by the President and the Ministry of Finance which have an impact on budget support; Stakeholder understanding the need for equalization of the UN mission which will be targeted to achieve Vision 4000 Peacekeepers.

b. Legal Basis Policy Involvement Program TNI in the UN Peace Mission (UNPKO) in Region Lebanon Year 2014-2015, based Aspect Formulation of Program Objectives can maintained; Program Objectives continued for safe operating area and the military continue to be asked back by the United Nations, does not aim to increase the number to support Vision 4000 Peacekepers because it can not be added to the Territory of Lebanon because every year the number of sent and replaced the same; The deployment of personnel in the Territory Lebanon is no longer affected by the deployment of the system UNPCRS because it runs only stayed rotate only; Precisely Indonesia must alert to the conditions in Lebanon, maybe if there calm conditions continue, the number will be reduced Peacekeepers may have struck Indonesia so that the deliberation and political decision to immediately find a new mission area is to increase the Vision 4000 Peacekeepers

c. Legal Basis Policy Involvement Program TNI in the UN Peace Mission (UNPKO) in Region Lebanon Year 2014-2015, based Aspect Formulation Development Program targets in order to proceed with the formulation based on the situation in Lebanon mission area to be made a MoU and its tasks; Although the formulation is not made again every year, but when it concerns the evaluation of the task force a year earlier, for example delays of vehicle spare parts support to quickly supported without delay one budget year; The decision to add personnel in Lebanon can not be done because the numbers are "stuck", except in this case the Government could PTRI lobbying the United Nations to add to Indonesia's request must refer to the security situation in Lebanon.

2. Evaluation Component Input (Input Evaluation)

Evaluation Results Component Input (Input Evaluation) has a category of "high" with a scale of assessment "moderate" (60.6%) or Component Input has been implemented though not absolute perfect to support Vision 4000 Peacekeepers. Meaning Task Force (Task Force) Garuda

Contingent in Lebanon / UNIFIL is a rotation every year. In planning the activities already programmed and ready turn of each year during the UNIFIL mission in progress. However, the organizational structure set up in a home base often not accommodated the need for field duty. Task Force Commander (Dan Task Force) contingent on modifying task demands in the field in order to run properly. Similarly, support for infrastructure, on a sense of responsibility so that the task successfully, before leaving Dansatgas contingent has anticipated spares / parts that quickly wear (consumables) on its own self-help efforts.

2. Evaluation Component Input (Input Evaluation)

a. Planning Programs Involving the military in the UN Peace Mission (UNPKO) in Region Lebanon Year 2014-2015, based Aspect although already detailed Action Plan but still lacking the material on Introduction Vision and Mission 4,000 Peacekeepers to the Tactical level, therefore needs to be added material about the introduction of vision Peacekeepers 4000 mission and more intensive; Competition Schedule Binsat and Raiders to Matra Army must be advanced for implementation of the selection and training of personnel in the military PMPP not delayed; Need a strong lobby of the Indonesian Permanent Representative in New York that the UN can ask a role beyond Indonesia to increase its personnel in Lebanon; Mission of Peace is different with Programs Ministry / Agency Other Countries. It is important to understand because its implementation is based on the UN's request when it was agreed in the MoU and has been budgeted by Kemkeu then said to be a program. Therefore, to be able to carry out its activities to consider things that are requested or required by the United Nations rather than the "custom" work program of the Ministry / State Institutions generally associated with synergy.

b. Planning Programs Involving the military in the UN Peace Mission (UNPKO) in Region Lebanon Year 2014-2015, based Aspect Mechanism procedures can be maintained; There needs to be support from the stakeholders, especially the Ministry of Finance to understand UNPCRS systems that impact the budget provision Standby; Needs to be disseminated more widely about procedures more optimal mechanism so that its implementation; SBF need to form as required by the UN.

c. Planning Programs Involving the military in the UN Peace Mission (UNPKO) in Region Lebanon Year 2014-2015, based on the Organizational Structure Aspects need to be selected more tightly to fit the needs of the field and in accordance with the ability of such personnel, and no further personnel "surrogate" who later will membenani other task force members for not being able to work with the appropriate expertise

d. Planning Programs Involving the military in the UN Peace Mission (UNPKO) in Region Lebanon Year 2014-2015, based Aspect Monitoring and Control can be maintained; No need to cut bureaucracy reform-related decision making Involvement Program TNI in the UN Peace Mission (UNPKO); Need to find a solution is not the reason the budget continues delivered so late Infrastructure Support does not affect the reimbursement of the relevant UN intercepted

Involvement Program TNI in the UN Peace Mission (UNPKO); Needs to be increased confidence in the budgeting Involvement Program TNI in the UN Peace Mission (UNPKO); Need optimization and trransparansi results Monitoring and Control has been done by each structural organic to be known by all relevant institutions (TKMPP) since it does not melakasanakan simultaneously; Procurement in the repair, there needs to be assigned and responsible to oversee the purchase, to monitor and control the organization instead of the Force Commander, his place in Lebanon; Need to immediately look for a solution why late tool support issues always appear in each annual report as this will have an impact on reimbursement cuts in funding from the United Nations, and tools in the area of the mission is becoming increasingly unfit for use; Although the findings are categorized as high but the value of 55.6% nearly half. Therefore requires serious attention to be improved and enhanced.

e.Perencanaan Involvement Program TNI in the UN Peace Mission (UNPKO) in Region Lebanon Year 2014-2015, based Aspect Support Human Resources can still be maintained; Determination of Personnel in Organization Structure troops to be sent to the Peace Mission should be evaluated again in order to not only meet but the percentage is fulfilled in accordance with the expertise of the personnel; It must be evaluated and there is legal clarity Organizational Structure which has been in reorganization at the time in Mission SUR requested by the United Nations; And setting standards need to be evaluated in accordance with kompentesi PMPP personnel with the task of fields who are familiar with the UN system;

f. Planning Programs Involving the military in the UN Peace Mission (UNPKO) in Region Lebanon Year 2014-2015, based Aspect Support Infrastructure needs to be reformed procurement bureaucracy at the TNI Headquarters; Procurement Improvements can be done in the mission area by Dan Task Force or Representatives and remained in an eye

g. Planning Programs Involving the military in the UN Peace Mission (UNPKO) in Region Lebanon Year 2014-2015, based Aspect Budget Support should be evaluated and clarified; Stakeholders involved in the Program Involvement in the UN Peace Mission (UNPKO) in Region Lebanon Year 2014-2015 should be equated his understanding of the use of money the state budget for the preparation, and then in the mission with UN money is not the state budget; Use of Money Reimbursement should be more transparent to the survival of the next mission in accordance with the allocation; Needs the support of the Ministry of Finance / Bapenas in order to take decisions Budget Support;

3. Evaluation Component Process (Process Evaluation)

Component Evaluation Process (Process Evaluation) has a category of "high" with a scale of assessment "moderate" (65.3%) or Component Process has been implemented, though not absolute perfect to support Vision 4000 Peacekeepers. Support infrastructure, especially the delivery mechanism parts / spare part is too slow, even Task Force contingent returned to Indonesia, especially spare parts of heavy equipment (major equipment) did not appear.

Similarly, the organizational structure that has been prepared from the home base, as in the area of assignment must be readjusted because of some personnel who manned in the organizational structure was not in accordance with the assignment of the field.

a. TNI Involvement Program Implementation in the UN Peace Mission (UNPKO) in Region Lebanon Year 2014-2015, based Aspect Implementation Action Plan can be maintained despite many challenges; In carrying out the race Binsat and Raiders, Mabesad to pay attention to regular schedule associated delivery personnel to UNIFIL of the United Nations so that does not result in a delivery failure forces since troops late and exhausted; CIMIC activities are the mainstay of Indonesian troops should be maintained even be improved by providing medicines, medical personnel and additional library book collections;

b. TNI Involvement Program Implementation in the UN Peace Mission (UNPKO) in Region Lebanon Year 2014-2015, based Aspect Implementation Procedures Mechanised can be maintained; However, for the addition of personnel Vision 4000 Peacekeepers still keep up with systems such as budgeting or can not prepare personnel in order to meet UNPCRS SBF;

c. TNI Involvement Program Implementation in the UN Peace Mission (UNPKO) in Region Lebanon Year 2014-2015, based on the Implementation Aspects of Organizational Structure can be maintained; Leaders in Indonesia already know about will be a change in the mission area and will certainly change the structure of the organization that was formed in the country or in the MoU with the United Nations or LOA. Changes decided by the Task Force should be told whether the leadership in Indonesia agree or not because this is related to the legal standing for them if anything happens; Besides the decision Leaders in Indonesia would be accountable if what the Task Force decided not exactly like in the year 2014-2015, substitute Mayor Julianto of Kasi Logistical became Chief of Staff was replaced by Dan Kiban who do not have a special badge logistics planning; Need to be notified or to be proposed to the United Nations before approving changes to MoU / new LOA that Indonesia requires a position or title is due to strong reasons. COS positions so strong in the area of Mission and acknowledgment by the United Nations

d. TNI Involvement Program Implementation in the UN Peace Mission (UNPKO) in Region Lebanon Year 2014-2015, based Aspect Implementation Monitoring and Control needs to be improved; No need to cut bureaucracy reform-related decision making Involvement Program TNI in the UN Peace Mission (UNPKO); Need to find a solution is not the reason the budget continues delivered so late Infrastructure Support does not affect the reimbursement of the relevant UN intercepted forwarded each structural organic to be known by all relevant institutions (TKMPP) since it does not do simultaneously; Procurement of good repair.There needs to be assigned and responsible to oversee the purchase to monitor and control the organization and not the Force Commander but his place in Lebanon; Need to immediately look for a solution why late tool support issues always appear in each annual report as this will have an impact on reimbursement funding cuts.

e. TNI Involvement Program Implementation in the UN Peace Mission (UNPKO) in Region Lebanon Year 2014-2015, based Implementation Support Aspects of Human Resources needs to be re-evaluated and improved; to support Vision 4000 Peacekeepers on set-up personnel, should be formed SBF supported budget by the Ministry of Finance as one of the conditions for the deployment of troops to the UN Mission for the UN Mission is not a formation program such as the Ministry or the State Organization, but based on the request of the UN. Once set up and then be able to use the state budget system that is the state budget. So that Indonesia would be ready to own SBF that the UN requested at any time; Need to be prepared more carefully in accordance with the compliance office personnel with expertise, not just the pursuit of the quota; Each deployment of troops to the UN Peace Mission (UNPKO) anywhere, should be able to benefit as much as much in the interest of the State is not only the pursuit of profit and loss of reimburse only; Fulfillment Organizational Structure PMPP as operational level is also important between the positions of expertise so that personnel can carry out their duties effectively and efficiently by the United Nations system; It is proposed that in the preparation of personnel Organizational Structure can include personnel / staff of PT. PINDAD for example in order to estimate the possible need for spare parts and any urgent or important to change in procurement.

f. TNI Involvement Program Implementation in the UN Peace Mission (UNPKO) in Region Lebanon Year 2014-2015, based Aspect Implementation Support Infrastructure can be maintained; Need a solution to accelerate the delivery of spare parts needed by the Task Force so as not to be late again, so Major Equipment used Task Force re ready; Policy package divide the money based on the level of the newly enacted Ranks in the period 2014-2015 to the present need to be evaluated and reviewed. Because the money was given by the UN is average for each person, why should be cut and adapted to the ranks, whether these can be categorized as a form of misuse of funds ?; Necessary equipment in appropriate example is clothing for extreme weather. One of the causes of support as a form of deviation ?; Need to find a solution with the UN whether to revise SUR, MoU and the law of attraction or by the UN to stick with the current conditions with Wet lease or will send to the Dry lease and or like the proposal of the Director UN Information Center to convince the United Nations that Major Equipment is very essential that deserve extra reimbursements.

g. TNI Involvement Program Implementation in the UN Peace Mission (UNPKO) in Region Lebanon Year 2014-2015, based on the Implementation Aspects of the Budget Support Act need to be made about the involvement of citizens of the Republic of Indonesia in the UN peacekeeping mission (UNPKO). Why should an Indonesian citizen because in Permenlu No. 05 of 2015 Involvement in Peace Mission is not only military but also including the Police and Civilian experts. With this Law is expected to not only be able to prepare SBF but also can prepare personnel for UNPCRS Standby consisting of military, police and civilian experts at any time if the UN requested.

4. Evaluation Component Products (Product Evaluation)

Evaluation Results Component Products (Product Evaluation) has a category of "high" with a scale of assessment "moderate" (63.3%) or Product Component has been implemented although not absolutely perfect to support Vision 4000 Peacekeepers. The achievements of the involvement of the military in the UN Peace Mission (UNPKO) in Region Lebanon Year 2014-2015, based Aspect Results Achievement and Benefits quite successful, though not absolute perfect to support Vision 4000 Peacekeepers, still need to strengthen inter-sectoral coordination of each agency related

a. The achievements of the involvement of the military in the UN Peace Mission (UNPKO) in Region Lebanon Year 2014-2015, based Aspect Results Achievement and Benefits Program; TNI Involvement Program Implementation in the UN Peace Mission (UNPKO) in Region Lebanon Year 2014-2015, based on the Implementation Aspects of the Budget Support Act need to be made about the involvement of citizens of the Republic of Indonesia in the UN peacekeeping mission (UNPKO). Why should an Indonesian citizen because in Permenlu No. 05 of 2015 Involvement in Peace Mission is not only military but also including the Police and Civilian experts. With this Law is expected to not only be able to prepare SBF but also can prepare personnel for UNPCRS Standby consisting of military, police and civilian experts / civilian expertise at any time if the UN requested.

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